Shopping for Schools: How Public Education and Private Housing Shaped Suburban Connecticut

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Recommended Citation
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This is the author's pre-publication version of the article. The final, definitive version is available at http://online.sagepub.com.


Abstract:
Suburban historians have generally neglected the role of schools as an explanatory factor in the transformation of twentieth-century U.S. metropolitan space, since public education does not fit neatly into their narrative. At the same time, educational historians have focused so intently on the rise and decline of big-city school systems that they have largely failed to account for suburbanization. This article seeks to bridge the gap by examining the rising practice of “shopping for schools,” the buying and selling of private homes to gain access to more desirable public school attendance zones. This case study of three communities near Hartford, Connecticut traces the convergence of real estate interests, suburban homebuyers, and government officials, particularly as the postwar labor market increasingly rewarded higher levels of educational attainment. “Shopping for schools” not only brings together educational credentialism and suburban consumerism, but it also helps to explain increasing stratification between suburbs in recent decades.

Author’s note:
The author wishes to acknowledge valuable feedback he received on earlier versions of this article from Nancy Beadie, Tracey Wilson, and audiences at the History of Education Society, New York University, and The Diverse Suburb conference at Hofstra University. Research assistance was provided by Jackie Katz, Kelli Perkins, Christina Ramsay, Cintli Sanchez, and other students affiliated with the Cities, Suburbs, and Schools project at Trinity College, with funding provided by the Trinity Faculty Research Committee.

Biographical note:
How do schools fit into U.S. suburban history? When Kenneth Jackson published *Crabgrass Frontier* in 1985, his influential book sparked the study of mass suburbanization, but did not clearly resolve how public education fit into the equation. Most of Jackson’s study explored how other realms of public policy -- such as federally subsidized home mortgages and highways -- intersected with white families’ aspirations toward the American Dream of single-family home ownership, and desire to move away from cities with increasing minority populations. In the conclusion, the author boiled down his causal analysis of mass suburbanization to “two necessary conditions. . . the suburban ideal and population growth -- and two fundamental causes -- racial prejudice and cheap housing.” Public schools emerged only briefly in this otherwise comprehensive volume, in a few paragraphs after this conclusion. In the wake of the 1954 *Brown* school desegregation ruling, Jackson claimed, “millions of families moved out of the city ‘for the kids’ and especially for the educational and social superiority of smaller and more homogenous suburban school systems.”

Jackson clearly identified a fundamental motivator: white middle-class families were driven by social mobility aspirations and racial avoidance. But linking this to the *Brown* decision overlooks a chronological issue: during the immediate postwar era, suburban public education was not a primary motivator for middle-class movement. To the contrary, many suburban schools initially appear to have been strong disincentives. When the first mass-produced suburb opened in Levittown, New York in 1947, local school officials could not provide facilities to match enrollments, and resorted to teaching students in temporary Quonset huts, then scheduling half-day split sessions by 1953. When another Levittown development opened near Philadelphia in 1958, sociologist Herbert Gans found that most residents moved to this suburb for lower housing costs; less than one percent cited schooling as the reason for leaving their previous residence or selecting their new community. Furthermore, the newly suburbanized school district did not meet Levittowners’ expectations. Gans devoted an entire chapter to the intense conflicts he observed between the long-standing school superintendent, who had been accustomed to providing a traditional, basic education to rural families, and newly arrived middle-class parents, who demanded a more challenging and expensive curriculum to prepare their children for prestigious colleges and universities. Over time, something clearly changed. Beginning in the late 1950s and early ‘60s, suburban education shifted to become an incredibly powerful magnet that attracted families who willingly paid higher private housing costs for the privilege of more desirable public schools. Today’s journalists and policy analysts sharply contrast urban-suburban educational quality -- and underlying disputes over access and funding -- as a central division in metropolitan politics. How and why did schooling become so influential in suburban history? Schools clearly matter, but not in the way that Jackson and related scholars have told their stories.

A parallel problem appears among educational historians, whose leading works have tended to focus on the rise and fall urban school districts, with scarcely any reference to suburbs. David Tyack’s *The One Best System* (which shaped his field as much as Jackson’s book did for suburban historians), explained the evolution from rural districts to urban educational systems. From the Progressive era through the immediate postwar era, most big-city public school districts stood out as the crown jewels of their metropolitan regions. Although individual school quality varied considerably inside each district, several cities featured prestigious public high schools with grander facilities, curricula, teams, and reputations than their less densely populated neighbors. Tyack’s otherwise comprehensive account did not discuss a profound spatial change of
the twentieth century that radically altered American schooling: mass suburbanization. Leading case studies that have followed in this field, such as Jeffrey Mirel’s *The Rise and Fall of an Urban School System*, have done somewhat better in this regard. Postwar suburbanization was “both a blessing and a curse” for Detroit, he argues; rising demand for cars benefitted the city’s industry, but the municipal property tax base fell as white middle-class families and factories moved out. Increasing numbers of black working-class families arrived in the city from the South at the same time that its public school system had fewer resources to meet their needs. Furthermore, Mirel briefly links the fate of Detroit’s city schools to Michigan politics, where a rural-suburban block arose in the state legislature that opposed increasing funding for urban school districts. But for Mirel, as for most educational historians, the primary narrative focuses on the rise and decline of big-city school systems, while suburbs are relegated to the sidelines.

Perhaps we should not be surprised by this disconnection between the historical scholarship on suburbs and schools. Most suburban (and urban) historians have been trained almost exclusively in history departments, while historians specializing in schools have been more likely to be housed within departments of education. While the physical distance separating these two buildings may be relatively small on most university campuses, the gap between the two bodies of literature is remarkably wide. It almost appears as if scholars have drawn disciplinary boundaries to stay out of each other’s intellectual terrain. Whereas educational historians have tended to stop at the city line, most urban and suburban historians appear to have halted at the schoolhouse door.

A handful of recent historical works on suburbs and civil rights suggest some new ways of thinking about the importance of schools in shaping twentieth-century metropolitan development. In his rich overview of Northern struggles, Tom Sugrue points out that early local battles against segregated schooling were usually initiated by “suburban and small-town blacks [who] almost always lived close to whites,” rather than their big-city counterparts. Southern historians of suburbanization also address schooling with the rise of 1960s and ‘70s court-ordered school desegregation mandates that encompass countywide districts. The most compelling accounts draw analytical connections between cities, suburbs, and schooling, such as Matthew Lassiter’s *The Silent Majority*, which focuses on the shift in political language used by middle-class suburban white Southerners who opposed court-mandated school desegregation. By replacing overt racism with a “color-blind” rhetoric of individual merit, growing numbers of Southerners asserted their right to buy a suburban home and send their children to the neighborhood public school, linking their dual roles as parents and property owners, particularly during a time when “the physical location of homes and schools became the primary markers of a family’s socioeconomic status.” His analysis gives equal weight to race and social class as explanatory factors in the expansion of the metropolitan Sun Belt, revealing more about tensions between upper- and lower-class white neighborhoods than the simplistic “white flight” trope. Similarly, because Becky Nicolaides specifically examines a working-class Los Angeles suburb in *My Blue Heaven*, she identifies how homeowners’ fears over rising property taxes were expressed most dramatically in the local politics of education, with changing outcomes as the racial composition of schools shifted from the 1930s to the 1960s. Furthermore, Rosalyn Baxandall and Elizabeth Ewens’ *Picture Windows* features heated battles over local education amid the growing diversity of suburban Long Island, partly because of their decision to focus on several women’s life stories, which were shaped considerably by
the newly constructed suburban schools their children attended and the political identities they created with other neighbors. This article argues that bridging the gap between suburban and educational history will enrich our analysis of how and why change happened in the postwar era. We already know a great deal about the rise and fall of central cities and their school systems, but do not know as much about the transformation of metropolitan space, especially increasing variation between suburbs over time. What caused some previously rural towns to become elite suburban school districts during the twentieth century? Why did the fortunes of selected suburbs rise higher and faster than their neighboring communities, and how do we explain the relative decline of others in recent years? Since the “white flight” narrative only describes movement away from cities, how do we understand which factors attracted different groups of whites to resettle in certain suburbs over others? Overall, the “new suburban history” (or what some call metropolitan history) needs a richer understanding of the role of schools in order to explain regional stratification and diversity during the twentieth century.

A key dynamic in this story is the interplay between public school politics and private housing markets, which increasingly helped solidify metropolitan space during the twentieth century. Specifically, this article points to the growing practice of “shopping for schools”: the buying and selling of private homes to gain access to more desirable public school attendance zones. Three groups of historical actors -- real estate agents, suburban homebuyers, and local government officials -- shaped this dynamic, usually cooperatively, but sometimes in conflict. To be sure, suburban growth and stratification have been driven by other factors, such as mortgage lending and federal housing policies, as Jackson and others have clearly documented. But in a postwar economy that emphasized human capital, “shopping for schools” clearly became an important family strategy for upward mobility, as higher-salary positions increasingly depended on educational credentials, which in turn relied on the status of one’s public school system. During the course of the twentieth century, suburban families became more conscious of this equation: buying a home in the “right” neighborhood in order to send their children to a “good” public school, would increase their odds of being accepted to a “top-ranked” college, and help them to land the “perfect” job. In short, the histories of schooling and suburbs come together at the intersection of educational credentialism with postwar consumerism.

A Story of Schooling in a City and Three Suburbs

The metropolitan Hartford region in central Connecticut exemplifies one of the most profound reorganizations of wealth in the northeastern United States. During the late nineteenth century, the capital city of Hartford was reportedly the nation’s richest city per capita, based on the financial wealth of its vibrant insurance, banking, and manufacturing sectors, as well as the cultural contributions of prominent residents such as Mark Twain and Harriet Beecher Stowe. Over a century later, Hartford was the nation’s second poorest major city, with over 30 percent of its families living in poverty, according to Census 2000. Yet the metropolitan Hartford region -- including several rings of higher-income suburbs -- retained its rank with the fifth highest median family income in the nation. Wealth did not disappear during the twentieth century, but rather it was spatially redistributed from the city to the suburbs.

Yet this redistribution did not occur uniformly; some suburbs grew richer and faster than others in the postwar era. To illustrate how public education and private housing came together to reshape the metropolitan region, this narrative sketches the
trajectories of three suburbs -- Avon, Bloomfield, and West Hartford -- with respect to the central city. As the population of Hartford started to decline after 1950, all three suburbs gained residents. But each of these communities followed a different path. West Hartford was the first to develop into a suburb, during the 1920s, and eventually grew into the largest of the three outlying communities, with a middle-to-upper class population that remained virtually all white until the 1980s. Further to the west lay Avon, considered to be a rural white farming community until its meteoric rise as a leading upper-middle-class suburban destination in the 1960s and 1970s. On the city’s northern border, the previously rural town of Bloomfield also experienced a dramatic transformation into a suburb, most notably during the 1950s when its population climbed 137 percent, the fastest growth rate of any Connecticut municipality during that decade. Yet when growing numbers of African Americans moved into Bloomfield and its white middle-class population fled its public schools during the 1970s and 1980s, local observers began to compare this suburb more with the declining city of Hartford than its whiter suburban neighbors. The three suburbs’ levels of wealth also diverged after 1950s. Avon has enjoyed higher levels of taxable property per capita, while the economic bases of both West Hartford and Bloomfield have declined back to the county median in recent decades. Nevertheless, West Hartford’s reputation as a “good” public school system has largely retained a politically supportive middle-class population, while the perception of Bloomfield as a “struggling” school system has challenged the willingness of voters to support local educational services.
What caused these three suburbs to follow such different trajectories, creating increased levels of racial and socioeconomic stratification between them? The convergence of public school politics and private housing markets explains a large part of this story. During the postwar era, suburbs actively competed with one another to offer quality public education that would attract city residents to their individual school districts. Coalitions of local real estate interests and municipal officials devised individual “growth machine” strategies to boost the resources and reputations of their particular communities.\textsuperscript{17} Much of this activity focused on the relatively new practice of “shopping for schools” among suburban homebuyers. For example, in West Hartford, where the perception that public schools were mediocre served as a deterrent to suburban growth during the 1920s, real estate agents began to invoke selected public schools as “brand names” in private home advertisements during the 1950s and 1960s. During this same period, Avon sought to catch up and surpass neighboring suburbs by offering unique curricular offerings -- such as gifted education and foreign language instruction -- to entice upper-class professional families to relocate to their community. These coalitions also had the power to destroy a suburb’s reputation. In the late 1960s and early 1970s, real estate agents steered African American homebuyers into Bloomfield, and white homebuyers outward to Avon and West Hartford, by preying on white anxieties about racially mixed schools. From the 1980s to the present, “shopping for schools” has been fueled by the availability of standardized test score data, created through the actions of state and federal policymakers. To be sure, schools are not the only factors involved in suburban stratification, which also includes land-use decisions, transportation policies, and shifting cultural identities. But from the postwar era onward, the dynamic relationship between public schools and private housing plays a key role in the story of metropolitan divergence. Furthermore, in contrast to Southern history, this Northern case study underscores how education and housing became powerfully linked in a setting that remained virtually untouched by school desegregation mandates for most of the twentieth century.

The Weak Magnet of Early Suburban Schools

Formerly the “Western Division” of the capital city, West Hartford took on a stronger suburban identity with its residential housing boom in the 1920s. Over 300 building permits for one- and two-family homes were issued in West Hartford in 1922, more than any other municipality in the entire state of Connecticut. Moreover, the total number that year was greater than the previous two years combined.\textsuperscript{18} Linked by convenient trolley lines to the corporate headquarters for the nation’s leading insurance and banking industries in the adjacent capital city, West Hartford seemed primed to become an ideal destination for the rising middle class. The town was the first in the state to embrace a more modernized form of local government (an elected council with an appointed manager) and adopt a comprehensive zoning plan, and it began to offer local police, fire, and road services that resembled those of the nearby city.\textsuperscript{19}

But what West Hartford lacked, in the eyes of its beholders, was a quality public school system. A somber report, conducted in 1922-23 by the State Department of Education at the request of local school superintendent Lloyd Bugbee, concluded that West Hartford’s public school system was mediocre in several respects and did not live up to the town’s potential. The fundamental problem was unmanaged growth, as West Hartford had transformed from a nineteenth-century agricultural town into a residential suburban community. The steep increase in home building and population
created severely overcrowded schools, run by an administrative system more suitable for a rural township than a modern school district.

West Hartford had fallen behind on both educational resources and outcomes. State officials judged the current high school building -- which lacked a library, auditorium, and gymnasium -- to be “unsatisfactory from practically every standpoint.” Only a tiny fraction of West Hartford’s high school graduates entered colleges requiring admissions examinations (2 percent), compared to higher rates in the state overall (5.5 percent) or New England (4 percent). On the elementary level, 3 out of 7 schools enrolled so many pupils that they operated on half-day sessions, which did not fulfill the state’s minimum requirement of four hours of instruction per day. On standardized tests, West Hartford elementary student performance did not impress. For example, on the 4th grade arithmetic exam, the district averaged a score of 17, just 1 percentage point (or 8 percent) above the “standard” score of 16.

Statistically, West Hartford had not failed. But the district had not yet risen up to its potential, according to the survey authors. “There seems no good reason for the West Hartford schools to be satisfied with merely achieving standard results,” they wrote. “Their system is potentially above the average.” Furthermore, they ventured that the residents of this newly suburbanized district demanded more. “We judge from the nature of the community that superior schools are the desire of the people.” Given the sharp increase in new homes, West Hartford enjoyed a larger property tax base and could afford to spend more on its school facilities, if its elected officials exercised the political will to do so. In their present condition in 1923, West Hartford schools were not yet the magnet that eventually would attract residents from the central city. Other “pull factors” such as more affordable and attractive housing were quickly becoming more influential, but not suburban public schools.

By contrast, the city of Hartford’s public school system was still widely recognized as the best in the metropolitan region during the interwar years. In 1937, a prominent survey led by George Strayer of Teachers College declared, “Hartford is to be commended for maintaining the ‘gold standard’ of its college preparatory students,” and noted that “The reputation of the secondary schools of Hartford. . . is widely and favorably known through eastern collegiate circles.” The flagship institution was Hartford Public High School, the second oldest public high school in the nation, widely recognized for both its classical and commercial curricula. Middle-class parents who sought a quality secondary school education (and perhaps a college education), enabling their children to advance in the labor market, looked to the city of Hartford school system and its advantages over its suburban competitors.

Selling Public Schools through Private Housing Markets

After World War II, West Hartford experienced a second suburban boom, the combination of growth in both the residential and commercial sectors. But town leaders continued to question whether the town had kept pace with the quality of education they expected in their rising suburban community. A 1950 Life magazine survey, titled “How Good is Your School?”, inspired Bice Clemow, publisher of the West Hartford News weekly, to launch a series of investigative articles about the quality of local public education. Although West Hartford now had 13 school buildings, Clemow found numerous examples of low standards in school facilities, curriculum, and teacher salaries. “If we lived in a mill town, where the income level was modest, it would not be startling to find that we could not afford the best in public education,” Clemow
concluded. “To document that we have grade B- secondary education available in West Hartford is a shock of another order.”

Status anxiety over suburban schools also appeared in the real estate market. As school enrollments continued to grow during the 1950s, and town officials eventually agreed to fund new school buildings to address overcrowding, a heated controversy arose over redistricting. In 1954, several parents objected to proposed changes in school attendance zones, particularly a plan to move sixth grade students from overcrowded elementary schools to the Talcott Junior High School, located on the town’s south side. At a board of education meeting, one of the parents reportedly said, “that whenever real estate men sell property, they tell their clients that they (purchasers) are in the Sedgwick, Webster Hill, or Bugbee areas.” All three of these elementary schools were located on the western side of town, where new home construction was most prevalent. The proposed redistricting would remove children from the schools that real estate agents had promoted as the most highly desirable ones, and parents strongly objected to losing access to the public neighborhood schools that they had “paid” to attend. Superintendent Thorne blamed real estate agents for creating what the press labeled as “social class consciousness” among West Hartford residents. He asked: “Doesn’t it boil down to some people thinking there is more prestige to going to one school than another?” His principled stand was not persuasive to parents who opposed redistricting, and who probably paid more for a home located near what they perceived as a better elementary school.

Suburban real estate agents ignored Superintendent Thorne’s criticism and intensified their marketing tactics during the 1950s and ‘60s. They increasingly engaged in “branding” access to selected West Hartford public schools as part of the private real estate transaction. Based on a sample of Sunday newspapers from 1920 to 1990, the number of suburban real estate advertisements increased across the Hartford metropolitan region over time, particularly during the baby boom years. But West Hartford advertisements stood out from the others. During the postwar era, this suburb had the highest proportion of real estate ads that mentioned a specific school by name, peaking at 38 percent in 1965. Real estate agents who placed these advertisements prominently included the name of the public school attendance zone, seeking to increase the value of the private home in the eyes of prospective homebuyers. Simply living in the suburb of West Hartford was not sufficient; one also had to live in the “right” neighborhood, in order to attend the “right” school.
Illustration 1: Typical private real estate ad listing public school zone ©Hartford Courant, May 1, 1960

Chart 4: Percentage of West Hartford home advertisements mentioning a specific school, 1920-1990
In these postwar suburban advertisements, real estate agents generated a private-public consumerist discourse at an unprecedented scale. During the 1920s housing boom, none of the West Hartford ads in this sample ever mentioned a school. In the city of Hartford during the same decade, only 4 percent of the ads mentioned schools, including both generic references (such as “near school”) and specific schools by name. Therefore, the postwar language of “selling” access to a specific public school as part of the real estate transaction was a fairly new phenomenon in the metropolitan Hartford region, and part of a larger strategy to stimulate suburban growth by associating home ownership, educational investment, and upward mobility.

Suburban Competition for Upper-Class Families

In the nearby community of Avon, a related but different strategy arose for attracting upper-class families. During the first half of the twentieth century, this sparsely populated farming community did not resemble the elite suburban school district that it would later become. Avon continued to rely on some one-room wooden schoolhouses (with one teacher instructing eight grade levels of students) as late as 1949, long after most other suburban towns had discontinued their use. Furthermore, Avon had no high school building of its own until 1958. Prior to its opening, students desiring to continue their secondary school education rode a bus to a neighboring district, where they attended high school based on a tuition arrangement between the towns. By several accounts, Avon’s public school system acted more as a deterrent than a magnet for suburbanization in the immediate postwar era. Clifford Floyd, an insurance accountant who moved from Hartford with his spouse and three young children to this suburb in 1952, explained, “We didn’t come to Avon because of the schools. We just thought it would be better to have a lot more land for the kids to play around in.”

Both Avon’s demographics and its public education politics were rapidly transitioning during the 1950s. The former farming community now counted more than two-thirds of its resident workforce who commuted daily to jobs outside its borders, working as lawyers, teachers, insurance workers, and engineers in Hartford and other municipalities. Clashes arose between established farm families and newcomers from the city, who disagreed on topics ranging from barn odors to local governmental services. Through the first half of the twentieth century, Avon’s fiscally conservative town leaders had an historical aversion to borrowing funds. Also, the town’s refusal to accept school construction aid during the New Deal had delayed efforts to open their own high school. But by the postwar era, newcomers eventually persuaded the town to construct new elementary schools, paid for by bond issues and state aid. Modern educational facilities soon opened near newly constructed suburban housing developments.

In 1960, Avon sought to leap ahead of its suburban competitors by launching two widely-publicized curricular innovations designed to attract more privileged families: gifted education and foreign language instruction. With barely 1,100 students in the entire school district, Avon town leaders proudly announced their “imaginative” step to introduce gifted education to selected students in its elementary schools, one of the first districts to do so in the entire state of Connecticut. At the high school level, Avon created foreign language laboratories -- featuring Latin, French, Russian, and later
Chinese and Japanese -- with federal funding from the National Defense Education Act. School leaders organized “study and travel abroad” programs for selected students to visit France, Japan, and the Soviet Union. Both gifted education and optional foreign language instruction allowed Avon to offer a different curriculum for upper-class students and those from farm families. By 1965, Avon proudly noted that public and private schools in neighboring towns were now sending their students to participate in its rich curricular programs, a stark reversal from the days when the lack of a high school required Avon to bus its students in the opposite direction.  

Avon school officials and real estate agencies actively cooperated to promote their supercharged school district, which now surpassed the type of curricular offerings found in more established suburbs like West Hartford. In 1968, Avon hired a new school superintendent, who partnered with local real estate firms to market Avon’s public schools as a valuable commodity, included within the sales price of a private home. Their strategy was successful. By the 1980s, real estate agents publicly observed that Avon had “become very prestigious” for corporate executives moving into the region “because of its schools” as well as recreational facilities and proximity to Hartford. Even during a down market in the early 1990s, Avon maintained the highest average home sales price in the sixteen towns covered by the Greater Hartford Association of Realtors. “I think Avon has always been considered one of the key executive towns,” reflected Charles Hartigan, the assistant manager of local real estate firm, “... and certainly the school system plays a big role in that.”

**Suburban Block-and-School Busting**

But not all suburbs remained as white and wealthy as West Hartford or Avon. The neighboring community of Bloomfield, located immediately north of Hartford, reveals a more conflicted story of suburban rise and decline. In the 1930s, this agricultural town constructed its own high school, establishing a public education infrastructure ahead of Avon. During the 1950s, Bloomfield’s population leaped from 5,746 to 13,613 -- a 137 percent increase, the highest growth rate of any municipality in the state that decade. Bloomfield launched an ambitious elementary school construction campaign to keep up with its rising student population, and paid for all school improvements from its expanding property tax base. 

Real estate agents generally refused to sell suburban homes to any Black family in the metropolitan Hartford region during the 1950s. But agents shifted their discriminatory stance in the early 1960s, by quietly agreeing to sell properties to Blacks in Bloomfield, which already had small minority population engaged in agricultural work. Middle-class African-Americans like Spencer Shaw, a librarian who described having had “several refusals before from real estate people,” finally succeeded in moving his family from Hartford to a home he bought from a Greek couple in Bloomfield. But Shaw’s purchase sparked a racial transition on the street. “I think within about two months, four or five of the other families moved out,” he recalled.

By the late 1960s, several Bloomfield residents charged that real estate agents were engaging in “block-busting” tactics, where they intentionally sold homes in white neighborhoods to black families, then pressured whites to sell their properties at below market value in order to “get out” before more blacks moved in and their home values dropped even further. Like “racial steering,” this illegal housing practice also involved public schools. John Keever, a white homebuyer who asked to look at homes in Bloomfield, reported that several salesmen “made innuendos about the school system” and warned that his daughter might to subject to recent “attacks on white girls in the
Bloomfield schools.” Real estate agents showed homes to Keever in Avon and West Hartford, and spoke about these suburbs in “glowing terms,” but provided no favorable information about Bloomfield. In 1973, Bloomfield town leaders and fair housing advocates filed federal complaints, and a year later the U.S. Justice Department brought official charges of racial steering against seven major Hartford-area real estate firms. Despite efforts by many black and white Bloomfield residents to voluntarily integrate schools and maintain neighborhood stability, the dominant white racial fears caused a collapse in the reputation of the suburban school system. Whites fled the Bloomfield schools at rates much faster than the overall suburban population during the 1970s, underscoring the powerful ties between public education and private real estate.

Narrowly defined, block-busting only affected the residents of one block at a time: the anxious whites homeowners who feared that living on the same street with blacks would lower their property values. But in Bloomfield, white flight occurred rapidly across large sections of this community, even where blacks had not moved next door, but rather into the same elementary school attendance zone. Perhaps a more appropriate label would be school-busting, where real estate agents’ actions sparked the departure of anxious white homeowners who feared that sending their children to the same school with blacks would lower the value of their educational credentials.

Unlike Southern school districts that operated under court-ordered desegregation during the 1960s, school districts in metropolitan Hartford functioned with relatively few governmental mandates on race and education. Of course, during the civil rights era, activists and media focused attention on growing racial differences between schools in Hartford, and between city and suburban school districts. But state officials did not require much to be done about it during this period. In 1966, Connecticut encouraged suburban districts to voluntarily participate in the Project Concern transfer program by accepting Hartford minority youth into their schools. Yet the program’s numerical impact remained small (at its peak, only 5 percent of Hartford students were involved), districts freely dropped out, and not a single white suburban child was required to attend a Hartford school. Although the Connecticut legislature did pass a mandatory racial imbalance law in 1969, it had relatively little effect. The law required individual school minority enrollments to be within 25 percentage points of each district’s average, but since this regulation was applied separately to each district, it had no impact across municipal boundaries. In 1970, for instance, all West Hartford schools were required to be within range of its district minority average (3 percent), while next door in the city of Hartford, schools needed to be within range of a higher district minority average (67 percent). Local civil rights activists filed a federal school desegregation lawsuit in 1970, charging that the racial disparities between Hartford and suburban schools were unconstitutional. But that suit evaporated after the 1974 U.S. Supreme Court ruling on Milliken v. Bradley, which stated that city-suburban desegregation remedies were unlawful unless suburban intent to segregate could be proven. In fact, no legal mandate for school desegregation lawsuit prevailed over the Hartford region until the Sheff v. O’Neill state supreme court ruling in 1996, long after suburban stratification had solidified. As a result, mandatory school desegregation simply was not a driving factor in the shaping of metropolitan Hartford; other links between housing and education were clearly influential.

Shopping for Test Scores
From the 1980s to the present, the process of “shopping for schools” in suburbs like West Hartford became more commonplace, even as they took on a different form. Rather than directly advertising access to specific public schools in local newspaper, realtors and homebuyers began to communicate through the legally sanctioned vocabulary of statewide standardized test scores. Of course, testing itself was not new. Generations of students had endured standardized assessments since the Progressive era. But after the 1980s, state and federal politics of school accountability heightened both public awareness of and access to school-level test scores. Private real estate interests embraced the testing movement as an acceptable means of communicating with consumers about how to compare the quality of one neighborhood school over another. In the minds of real estate agents, providing objective school data did not violate fair housing law and its restrictions on what they could say about the qualities of a neighborhood. Instead, real estate agents could now disseminate school-level data, because that was exactly what the state government was doing.

In West Hartford during the early 1970s, prior to the current school accountability movement, individual school test scores were not nearly as accessible as they have become today. For example, when a local parent inquired about school test scores in 1973, the West Hartford Board of Education unanimously reaffirmed its policy of “not releasing school scores on a town-wide basis.” Instead, the district provided data quietly, to individual parents who requested it directly from the superintendent’s office. But even for consumers who took the initiative and successfully obtained local test score results, the data were not comparable with other districts, each of which used their own preferred type of tests. A decade later in 1985, the state legislature established its first standardized exam, the Connecticut Mastery Test, for 4th, 6th, and 8th grade students. Nevertheless, Connecticut lacked a uniform reporting system to disseminate results in the public domain for seven more years. Students took standardized tests, but it was extremely difficult for ordinary citizens to compare results in meaningful ways. The politics of public school accountability had not yet taken hold.

In the meantime, private real estate interests stepped in to feed the data-hungry market of prospective suburban homebuyers. One of the pioneers was Neil Rosen, a former schoolteacher who in 1989 created the National School Reporting Services, Inc., based in Greenwich, Connecticut. Since school quality and real estate values were directly linked, he reasoned, prospective homebuyers needed reliable information to make worthwhile investments, and real estate agents were the crucial link. Four years later, Rosen and his staff of twenty researchers collected and sold packaged data about school performance, curriculum, and extracurricular activities to about 5,000 real estate agents along the East Coast. Suburban real estate firms subscribed to Rosen’s service for $395 annually, with agents in each office paying an additional $75 per year for unlimited individualized school reports. Margaret O’Keefe, one of the 24 agents at West Hartford’s TR Preston Realtors firm who subscribed to the service, marveled at its convenience. “I’ve used it with several out-of-town buyers,” she explained, “and even with people who don’t have children, or have preschool children.”

The other key reason why realtors paid to deliver school-level data to customers was to avoid accusations of racial steering. Prospective buyers continually asked questions to real estate agents about schools. But the Fair Housing Act of 1968 prohibited agents from overtly mentioning the demographics of schools, and the threat of enforcement discouraged many from voicing any opinion about the quality of different schools. “For real estate agents, the service is a boon,” Rosen told a local reporter, “allowing them to get around ticklish federal restrictions on what agents can
tell clients about local school systems.” Lynda Wilson, the President of the Greater Hartford Association of Realtors, agreed. “Agents get so many questions from buyers about schools, and they are very conscious and concerned about giving out misleading information,” she explained. “They are afraid if they give wrong information, they can be accused of steering,” a charge that federal officials had investigated in suburban Hartford in previous years. Margaret O’Keefe, who had previously served as PTO president of two West Hartford schools, understood new federal restrictions to mean that she could share objective education data with clients, but not her own subjective judgments about the quality of individual schools. “You’re treading on very dangerous ground,” she observed, “unless you have facts.”

State education policies for increased testing data and public school accountability also served the real estate industry and its marketing efforts towards homebuyers who were “shopping for schools.” In 1990, the state legislature passed a bill requiring each school and district to submit “strategic profiles” with data about resources and school performance in a uniform format, beginning in 1992. State Senator Kevin Sullivan, the former mayor of West Hartford, helped author the bill and promoted its principle: “to give parents and the community a better sense of what the needs are [and of] how a school is doing.” But the potential for direct school-to-school comparisons made several local educators uneasy. The Connecticut State Department of Education’s chief of research, Douglas Rindone, predicted that “PTOs are going to be interested in [these school reports], real estate agents are going to be interested in them, the press is going to be interested in them.”

Although Connecticut’s “strategic school profiles” first became available in 1992, they did not immediately achieve wide circulation. While hundreds of Connecticut real estate agents read and distributed Rosen’s privately-issued school reports, the typical home buyer still had to request the document directly from local school superintendents, who “usually charge nominal fees” for photocopying, noted one journalist. In the mid-1990s, the daily newspaper published a table of school-level elementary test results for West Hartford only once a year (typically during the busy Christmas and New Year holiday season), in a local edition delivered only to West Hartford and nearby towns.

But the increasing politics of school accountability, media interest, and the Internet boom of the late 1990s all set changes into motion. In 1995, the Prudential Connecticut Realty company opened its first experimental “computerized library,” located at their West Hartford office, for potential buyers to browse photographs of homes and “information on communities’ demographics and school systems.” The Connecticut Department of Education launched its own website in 1996, and began to include test score data for individual schools for the first generation of web surfers in 1997. By the year 2000, homebuyers with computer access could easily and instantly view details about local schools, whether located around the corner or across the country. Part of the data revolution was driven by state education agencies, to comply with the No Child Left Behind Act of 2001. But non-governmental education advocates and private real estate interests also made significant contributions. GreatSchools.net, founded in 1998, currently describes itself as “the nation’s premier provider of K-12 school information to parents”. This non-profit organization receives funding from philanthropists and advertisers, including partnerships with several leading real estate
firms. Its website features school-level test score and demographic data, and claims to have reached 33 million users in 2006. Parents in Connecticut suburbs actively began using the Internet to offer their own comments (and read opinions by others) about the quality of their neighborhood schools.  

Over time, suburban Connecticut families have become very conscious of the public school access that they have “purchased” through their private homes. Awareness heightens whenever discussions occur about redistricting school attendance zones. In 1995, for instance, West Hartford citizens engaged in a heated debate over plans to redraw elementary school attendance boundaries, motivated by efforts to relieve overcrowding in schools located in less affluent neighborhoods and to comply with Connecticut’s 1969 racial balancing law. West Hartford parents clashed over different redistricting proposals, with some public meetings attracting up to 500 people. At one meeting, a parent from a more affluent neighborhood who questioned the audience asked: “How many people moved here to West Hartford specifically because of the quality of the neighborhood schools?” According to a local reporter, “Hands shot up around the packed floor of the town hall auditorium,” demonstrating the intensity of the perceived link between public school quality and private residential choice.  

Suburban parents in towns like West Hartford have become motivated by both social class aspirations and racial fears. As this formerly all white suburb grows more diverse (with a 34 percent district-wide average minority enrollment in 2007), racial influences become even more apparent. A recent econometric study of West Harford single-family properties sold between 1996 and 2005 asked how much buyers were willing to pay for a home on the higher-scoring side of an elementary school attendance boundary, controlling for the characteristics of the house, neighborhood, and school racial composition. The correlation was positive and significant: a one standard deviation in elementary test scores produced a 2 percent increase in the price of an average home during this decade. But further analysis revealed that during the latter half of the period (2002-05), the school’s racial composition became much more influential, with a one standard deviation lowering the price by about 4 percent of the cost of an average home. In other words, as suburban homebuyers (the majority of whom are still white) make decisions about where to live in West Hartford, the sales data suggests that they are becoming even more sensitive to the racial composition of their children’s potential classmates than their test scores. Whether white suburban families have been motivated more by racial fears or social class aspirations (or some combination of the two), the common thread is the bond between public education and private housing, which has grown tighter during the twentieth century.

Conclusion  

Tracing the school-housing relationship across three different Hartford suburbs during the postwar era illustrates its changing forms and growing importance. In West Hartford, real estate agents marketed access to desirable public schools through private home advertisements, and were early adopters of state-generated test score data as a means of selling neighborhood schools without violating fair housing law. In Avon, public school officials openly cooperated with real estate agents to promote the district for mutual benefit, while in nearby Bloomfield, agents clashed with the town officials by scaring and steering away white homeowners, contributing to the collapse of the district’s reputation. The connection between private housing and public schools has
helped increase the region’s racial and economic stratification -- not just between the city and suburbs, but also between suburbs.

In *American Metropolitics*, policy analyst Myron Orfield categorizes suburbs into six types, depending on the level of fiscal stress caused by cost of educating their current student population amid the limits of their local tax base. In most states, suburban school districts effectively compete against one another to attract the “best” families for their fiscal health. Conversely, when suburbs enroll larger numbers of students from lower-income families (who tend to be more expensive to educate), fiscal pressures to increase property taxes may drive off established homeowners, particularly when their racial or language background differs from the newest generation of residents. These fiscal stresses became more salient as per pupil school expenditures rose sharply during the postwar era (from about $1,800 inflation-adjusted dollars in 1950 to over $10,000 today in the Hartford region), devouring a larger share of local tax revenues.

Within these shifting metropolitan dynamics are families, with dual identities as property owners and parents. What motivated them to become so deeply intertwined with suburban housing markets? A narrow view of home ownership looks only at property values, with an eye toward the future resale value of an individual home. But a broader perspective recognizes suburban homeownership as a middle-class family strategy for upward mobility, particularly when buying private real estate in a certain suburban area meant buying access into a more desirable public school attendance zone. In this respect, suburban families could justify a higher home mortgage payment as a long-term investment in their children’s schooling, with the promise of increased future status and earnings.

The promise of prosperity through schooling came true for some families during the human capital revolution of the post-war era. Higher-educated families saw returns on their personal investment in education as the U.S. economy shifted from manufacturing to the knowledge sector. In 1967, a household with a bachelor’s degree earned 1.6 times more than one with only some high school. By 2007, that same household earned 2.8 times more (as shown in chart 5). Educational attainment became an even more reliable strategy for one’s family to get ahead in American society. As overt racial discrimination became less acceptable over time, schooling and housing boundary lines became a more legitimate means for rising American families to defend their privileges and distance themselves from others. Today, 27 percent of all public school parents report having moved to their neighborhood to attend their current school; the rate is significantly higher for college-educated, white suburban parents. While Kenneth Jackson and others have demonstrated the non-school factors that fueled suburban growth, we cannot fully explain this history without reference to the interconnected stories of private housing and public schools.
This explains why the history of schooling matters to the new suburban history, and vice versa. For middle-class families with children, buying a home meant more than investing in a piece of real estate. When post-war consumers bought suburban homes, they also purchased access to increasingly valuable public education credentials that dramatically increased the odds of future prosperity for their offspring. During the later decades of the twentieth century, private suburban homeownership -- which increasingly guaranteed access to more desirable public schools, and in turn, improved chances of acceptance into a better college -- became the most reliable means of transferring middle-class privilege to one’s children. Within this context, many white families became more anxious about any perceived marker of inferiority in their schools, such as the presence of black children, even those living several blocks away, yet within the same attendance zone. Indeed, the educational credentials market is not entirely new, and U.S. historians have identified its origins in late nineteenth century academies and high schools. But the linkage between public school credentials and the private real estate market is a mid-twentieth-century phenomenon in this country, and a deeper understanding of “shopping for schools” offers one step toward bridging the gap between educational and suburban history.


Harvey Kantor, “In Retrospect: David Tyack’s *The One Best System*,” *Reviews in American History* 29 (2001): 326. Tyack’s book examined postwar demographic and economic changes in cities (pp. 276-78), but did not discuss how suburbanization altered the politics of education.


According to Census 2000, Hartford had the 2nd highest proportion of individual living below the poverty level (30.6 percent) among cities with a population of at least 100,000. Meanwhile, the Hartford Metropolitan Statistical Area median family income was ranked 5th highest in the nation at $63,932. U.S. Census Bureau, DP-3: Profile of Selected Economic Characteristics, Census 2000 Summary File 3, American FactFinder <http://factfinder.census.gov>.

For 1980 to 2000, taxable property values are drawn from official Equalized Net Grand List data published by the Office of Policy and Management, Fiscal Indicators for Connecticut Municipalities. For 1950 to 1970, estimated figures were calculated using official Net Grand List data published by the Office of the Tax Commissioner, Information Relatively to the Assessment and Collection of Taxes. Earlier net grand lists were equalized (based on each town assessor’s stated ratio-to-fair market value), then averaged over a five-year period to correct for reassessments conducted in different years.


A Survey of the Schools of West Hartford, pp. 76, 87, 103, 72.

A Survey of the Schools of West Hartford, p. 69, 30.


“How Good is Your School?” Life 16 October 1950, pp. 54-55; Bice Clemow, “A Layman Looks at Schools in West Hartford,” reprinted from West Hartford News, 25 January to 15 February, 1951.


This historical analysis of private home and public school advertising draws on methods used in a one-year study by Diana Pearce, "Breaking Down Barriers: New Evidence on the Impact of Metropolitan School Desegregation on Housing Patterns" (Unpublished report, Center for National Policy Review, Law School, Catholic University, Washington, D.C, 1980). We identified all advertisements for homes published in the Hartford Courant newspaper on its first Sunday edition in May, on a five-year interval from 1920 to 1990. Ads mentioned either a generic school (e.g., “near school”), a specific school (e.g., “Bugbee School District”), or no school.


On city block-busting and neighborhood schools, see Amanda I. Seligman, Block By Block: Neighborhoods and Public Policy on Chicago’s West Side (Chicago: University of Chicago Press, 2005), chap. 5


West Hartford Board of Education, minutes, September 19, 1973, p. 4255.


William Hathaway, “How Are the Schools?”


William Hathaway, “How Are the Schools?”

Although a brief news story about West Hartford scores might appear in various editions, a graphic featuring individual school results appeared only in the local edition of the Hartford Courant, such as January 6, 1999, page B1 [7 Hartford North final edition].


According to the Internet Archive <http://www.archive.org>, the original website for the Connecticut Department of Education <http://www.state.ct.us/sde> was launched in May 1996, and with Strategic School Profiles added as a new feature, most likely in late 1997.


According to the Connecticut Public Expenditure Council. Local Public School Expenses and State Aid in Connecticut. Hartford: CPEC, 1947, the average per-pupil net expenditure in Hartford County was $189 in 1950, which when adjusted by Sahr's Consumer Price Index conversion factor of 0.111, equals approximately $1,700 in 2010.


U.S. Census Bureau, Current Population Survey, Historical Income Data [by educational attainment for householders 25 years and over], Tables H-13 and H-14, <http://www.census.gov/hhes/www/income/histinc/inchhdet.html>. Data before and after 1991 is not directly comparable due to change in questions. For 1997 and 2007 data points in chart, "Some College" is average of two figures: "Some college, no degree" and "Associates degree" to improve comparability. Also, the 1967 Bachelor's degree figure is interpolated.
